

Message Text

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FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK

AMEMBASSY LONDON

C O N F I D E N T I A L STATE 158917

E.O. 11652

TAGS PFOR, UN

SUBJECT: PEACEKEEPING WORKING GROUP

REF: USUN 2816

1. DRAWING ON REFTEL AND ON US-UK CONSULTATIONS ON UN MATTERS (LONDON 08610 OF JULY 26, 1973), REQUEST YOU APPROACH FCO IN LONDON AND UKDEL IN NEW YORK TO URGE UK REFRAIN FROM SUBMITTING THEIR PAPER TO COMMITTEE OF 33 WORKING GROUP BY END OF AUGUST AS THEY NOW PROPOSE. RECALL THAT DURING LONDON CONSULTATIONS WE STATED WE WOULD NEED MORE TIME TO STUDY FULL IMPLICATIONS OF BRITISH THESIS, IN ANY EVENT WORKING GROUP MEETING IN SEPT WILL BE DEVOTED TO DRAFTING REPORT TO FULL COMMITTEE AND WILL NOT HAVE TIME TO CONSIDER UK PAPER OR MAKE IT PART OF RECORD. WE CONCUR IN USUN SUGGESTION (PARA 5, REFTEL) THAT BRITISH BE PERSUADED TO HOLD OFF CIRCULATING PAPER AT LEAST UNTIL
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PREPARATION OF CMTE 33 REPORT TO GA BY WHICH TIME WE

WOULD HAVE CLEARER IDEA OF SOVIET VIEW AND POSSIBILITIES
FOR COMPROMISE CONSENSUS IN GA.

2. AS NOTED IN OUR PREVIOUS COMMENTS AND IN LONDON
CONSULTATIONS, UK PAPER EVEN IN REVISED FORM IS BASIC
REVERSAL OF PREVIOUS POSITION US AND UK HAVE SHARED ON
WORKABLE AND ACCEPTABLE PEACEKEEPING GUIDELINES. BRITISH
ADVANCE SOME COGENT ARGUMENTS WHICH WE ARE STUDYING. BUT
WE SHOULD BE FULLY AWARE OF MAJOR IMPACT SUCH REVERSAL

WOULD HAVE ON HARDENING SOVIET POSITION AND SHOCK EFFECT
ON KEY PEACEKEEPING SUPPORTERS (SUCH AS JAPAN, NETHERLANDS,
SCANS, BRAZIL) WHO HAVE SHARED OUR VIEWS ON NEED FOR
SAFEGUARDING OPERATIONAL LATITUDE FOR SYG AND OPPOSED
EXTENDING VETO TO OPERATIONAL MATTERS ONCE PEACEKEEPING
OPERATION HAS BEEN LAUNCHED. NOR SHOULD BRITISH UNDER-
ESTIMATE IMPACT OF DOWNGRADING ONE NEW IDEA FOR WHICH
THERE IS WIDE SUPPORT, NAMELY ART 29 "WATCHING BRIEF"
COMMITTEE IN WHICH PARTICIPANTS AS WELL AS SC REPRESENTA-
TIVES HAVE CONTINUING VOICE IN SUPERVISING CONDUCT OF
PEACEKEEPING.

3. FINALLY, BRITISH SHOULD CONSIDER IMPACT PREMATURE
CIRCULATION OF THEIR PAPER COULD HAVE ON POSSIBILITIES
FOR COMPROMISE FORMULA WHICH WOULD WRAP UP GUIDELINES
EXERCISE BY ADOPTION OF GENERALIZED PRINCIPLES, LEAVING
PRECISE ARRANGEMENTS TO AD HOC DECISIONS IN SPECIFIC
CASES. WE FIND SOME ATTRACTIVE ELEMENTS IN PROPOSAL WHICH
ABANDONS IDEA OF CODIFYING GROUND RULES AND LIMITS
AGREEMENT TO BROAD GUIDELINES WHICH LEAVE TO SC IN EACH
CASE DETERMINATION OF IMPLEMENTING PROCEDURES ALONG LINES
SUGGESTED STATE 103164 OF MAY 30, 1973. ROGERS

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